108TH CONGRESS 1ST SESSION

S. 1611

To provide for the establishment of a commission to conduct a study concerning the overtime regulations of the Department of Labor.

IN THE SENATE OF THE UNITED STATES

September 11, 2003

Mr. Specter introduced the following bill; which was read twice and referred to the Committee on Health, Education, Labor, and Pensions

A BILL

To provide for the establishment of a commission to conduct a study concerning the overtime regulations of the Department of Labor.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. COMMISSION ON OVERTIME REGULATIONS.
- 4 (a) Establishment of Commission.—There is es-
- 5 tablished the Commission on Overtime Regulations (in
- 6 this section referred to as the "Commission").
- 7 (b) Membership.—
- 8 (1) Composition.—The Commission shall be
- 9 composed of 11 members of whom—

1	(A) 1 member shall be appointed by the
2	Secretary of Labor from the general public;
3	(B) 1 member shall be a representative of
4	business to be nominated by the United States
5	Chamber of Commerce and appointed by the
6	Secretary of Labor;
7	(C) 1 member shall be a representative of
8	organized labor to be nominated by the AFL-
9	CIO and appointed by the Secretary of Labor;
10	(D) 1 member shall be appointed by the
11	chairman of the Committee on Health, Edu-
12	cation, Labor, and Pensions of the Senate;
13	(E) 1 member shall be appointed by the
14	ranking minority member of the Committee on
15	Health, Education, Labor, and Pensions of the
16	Senate;
17	(F) 1 member shall be appointed by the
18	chairman of the Committee on Appropriations
19	of the Senate;
20	(G) 1 member shall be appointed by the
21	ranking minority member of the Committee on
22	Appropriations of the Senate;
23	(H) 1 member shall be appointed by the
24	chairman of the Committee on Education and
25	the Workforce of the House of Representatives;

1	(I) 1 member shall be appointed by the
2	ranking minority member of the Committee on
3	Education and the Workforce of the House of
4	Representatives;
5	(J) 1 member shall be appointed by the
6	chairman of the Committee on Appropriations
7	of the House of Representatives; and
8	(K) 1 member shall be appointed by the
9	ranking minority member of the Committee on
10	Appropriations of the House of Representatives.
11	(2) Period of appointment; vacancies.—
12	Members shall be appointed for the life of the Com-
13	mission. Any vacancy in the Commission shall not
14	affect its powers, and shall be filled in the same
15	manner as the original appointment.
16	(3) Quorum.—A majority of the members of
17	the Commission shall constitute a quorum, but a
18	lesser number of members may hold hearings.
19	(4) Chairperson and vice chairperson.—
20	The Commission shall select a Chairperson and Vice
21	Chairperson from among its members.
22	(c) Duties of the Commission.—
23	(1) Study.—The Commission shall conduct a
24	thorough study of, and develop recommendations on,
25	issues relating to the modernization of the overtime

1	provisions of the Fair Labor Standards Act of 1938
2	(29 U.S.C. 201 et seq.) in order to promote clarity
3	and compliance. In conducting such study the Com-
4	mission shall—
5	(A) review the categories and number of
6	workers not eligible for overtime pay under cur-
7	rent regulations under the Fair Labor Stand-
8	ards Act of 1938 and identify how many work-
9	ers and employers might be affected by pro-
10	posed changes to such regulations;
11	(B) determine if the proposed regulation
12	relating to overtime is sufficiently clear to be
13	easily understood by employers and workers;
14	(C) assess the paperwork burden that em-
15	ployers would have in order to assure that each
16	individual worker, claimed to be exempt from
17	such overtime requirements, actually is exempt
18	under such regulation;
19	(D) assess the extent to which it will be
20	clear to the individual worker as to his or her
21	overtime pay protection under the proposed reg-
22	ulation;
23	(E) determine the impact of the proposed
24	regulation on the access of individuals to health

care based upon the impact the proposed regu-

1	lation has on nurses and pharmacists, and the
2	impact that such regulation has on fundamental
3	security occupations of first responders such as
4	police, firefighters, and paramedics;
5	(F) identify how the proposed regulation
6	would affect enforcement and compliance ac-
7	tions of the Department of Labor;
8	(G) make recommendation to simplify the
9	definitions of professional or managerial duties
10	that exempt workers from overtime require-
11	ments so that they have a greater ability to
12	know in advance what their expectations should
13	be;
14	(H) identify new and emerging specialty
15	positions in the modern workplace that require
16	clarification of their status with respect to the
17	professional employees exemption to the over-
18	time requirements;
19	(I) review the need to update the exemp-
20	tion to the overtime requirements for computer
21	workers;
22	(J) examine the merits of an income ceil-
23	ing above which workers would be exempt from

the overtime requirements;

- 1 (K) review the salary levels used to trigger 2 the regulatory tests for overtime compliance, in-3 cluding the merits and drawbacks of indexing such levels for inflation; (L) consider what kind of limited or conditional "docking" flexibility would provide em-6 7 ployers with alternatives to termination and to 8 week-long suspensions without being used as a 9 subterfuge to evade or undermine the salary 10 test with respect to overtime requirements; 11 identify obstacles small businesses 12 may face in achieving compliance or correction 13 with respect to the overtime requirements and 14 develop a means to overcome those obstacles; 15 (N) clarify the definition of "workplace conduct" so that employers and employees 16 17 know whether dangerous or abusive situations, 18 such as harassment or violence off the employ-19 er's premises can, nevertheless, be addressed in 20 a manner consistent with the Fair Labor 21 Standards Act of 1938; 22 (O) identify ways in which employers can 23
 - satisfy the requirement that policies regarding workplace conduct be in writing to permit the use of other forms of notice or other tech-

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- nologies for communications while ensuring that
 notice is fairly provided to workers;
 - (P) identify ways to improve the availability of the proposed safe harbor means of demonstrating compliance with the overtime regulations by clarifying that such regulations are intended to parallel existing legal requirements for discrimination or labor law cases and not to prompt new litigation or confusion; and
 - (Q) study other issues determined appropriate by the Commission.
 - (2) Report.—Not later than July 30, 2004, the Commission shall prepare and submit to the Secretary of Labor, the appropriate committees of Congress, and the general public a report concerning the study conducted under paragraph (1). The report shall include the findings and recommendations of the Commission with respect to the matters described in subparagraphs (A) through (Q) of paragraph (1).
 - (3) Effective date of Revised Regulations.—The Secretary of Labor shall ensure that the effective date for any proposed modifications to the regulations relating to the overtime requirements under the Fair Labor Standards Act of 1938 is not

- earlier than 60 days after the date on which the report is submitted under paragraph (2).
 - (d) Powers of the Commission.—

- (1) Hearings.—The Commission may hold such hearings, sit and act at such times and places, take such testimony, and receive such evidence as the Commission considers advisable to carry out this section. The Commission shall, to the maximum extent possible, use existing data and research prior to holding such hearings
 - (2) Information from federal agencies.—
 The Commission may secure directly from any Federal department or agency such information as the Commission considers necessary to carry out this section. Upon request of the Chairperson of the Commission, the head of such department or agency shall furnish such information to the Commission.
 - (3) Postal Services.—The Commission may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.
- 22 (e) Commission Personnel Matters.—
- 23 (1) Compensation; Travel expenses.—Each 24 member of the Commission shall serve without com-25 pensation but shall be allowed travel expenses, in-

- 1 cluding per diem in lieu of subsistence, at rates au-2 thorized for employees of agencies under subchapter 3 I of chapter 57 of title 5, United States Code, while 4 away from their homes or regular places of business 5 in the performance of services for the Commission. (2) STAFF AND EQUIPMENT.—The Department 6 7 of Labor shall provide all financial, administrative, and staffing requirements for the Commission in-8 cluding— 9
- 10 (A) office space;
- 11 (B) furnishings; and
- 12 (C) equipment.

(f) TERMINATION OF THE COMMISSION.—The Com-14 mission shall terminate 90 days after the date on which 15 the Commission submits its report under subsection 16 (c)(2).

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